

# FOR SPECIAL INVESTIGATIVE SERVICES

PROPOSAL DUE DATE: Wednesday, June 27, 2018

[See Section 1.8 for the Calendar of Events]

#### Refer <u>ALL</u> Inquiries to:

Veronica McCrackin, Procurement Officer Purchasing Department Citizens Property Insurance Corporation 2101 Maryland Circle Tallahassee, Florida 32303 Phone: (850) 521-8973

E-Mail: <a href="mailto:citizens.purchasing@citizensfla.com">citizens.purchasing@citizensfla.com</a>

FAILURE TO FILE A PROTEST WITHIN THE TIME PRESCRIBED IN SECTION 627.351(6)(e), FLORIDA STATUTES, CONSTITUTES A WAIVER OF PROCEEDINGS.

#### **TABLE OF CONTENTS**

#### **PROLOGUE**

#### **SECTION 1 – INTRODUCTION**

- 1.1 Statement of Purpose
- 1.2 Definitions
- 1.3 Citizens Background
- 1.4 Diversity
- 1.5 Taxes
- 1.6 Contract Term
- 1.7 No Contact or Lobbying
- 1.8 Calendar of Events
- 1.9 Public Meetings

#### **SECTION 2 – SCOPE OF SERVICES**

- 2.1 Background
- 2.2 Minimum Qualifications
- 2.3 Description of Services
- 2.4 Vendor Staff or Investigator Qualifications
- 2.5 Contractual Terms and Prices
- 2.6 Ineligible Vendors

#### **SECTION 3 – PROPOSAL INSTRUCTIONS AND EVALUATION PROCESS**

- 3.1 Questions
- 3.2 Changes to RFP
- 3.3 Public Records
- 3.4 Proposal Due Date and Submission
- 3.5 Proposal Format
- 3.6 Proposal Contents
- 3.7 Evaluation Process
- 3.8 Execution of Contract

#### **SECTION 4 – GENERAL CONDITIONS**

- 4.1 Protests
- 4.2 Costs of Preparing Proposals
- 4.3 Use of Proposals
- 4.4 Electronic Posting of RFP Addenda and Notices
- 4.5 Withdrawal of a Proposal
- 4.6 Minor Irregularities
- 4.7 No Misrepresentations
- 4.8 No Conflicts of Interest
- 4.9 Acceptance of Terms
- 4.10 Tie Breaking Process
- 4.11 Subsequent Contract Awards
- 4.12 Entire Solicitation

#### **ATTACHMENTS**

Attachment A – Vendor Diversity Declaration Form

Attachment B – Certification of Drug-Free Workplace Form

Attachment C – Vendor Contact Information

Attachment D – Minimum Requirements Acknowledgement Form

Attachment E – Responsible Vendor Review Form

Attachment F – Vendor Conflict of Interest Disclosure Form

Attachment G - Financial Review

Attachment H – Vendor Questionnaire

Attachment I - Compensation Schedule

Attachment J – Agreement for Special Investigative Services

- Exhibit A - Map of Geographic Zones

- Exhibit B - Ethics and Confidentiality Acknowledgement Form

- Exhibit C - Individual Profile & Questionnaire

- Exhibit D - Applicant Background Review Guide

Attachment K – Vendor Affirmation

#### **PROLOGUE**

The performance of special investigative services as described in this RFP includes the potential for Vendors to provide testimony, interact with law enforcement and special investigative personnel from other insurers, and give statements under oath on behalf of Citizens related to suspected insurance fraud. It is therefore critical that Vendors proposing to perform the services described herein meet the highest levels of integrity and reputation. For that reason, this RFP refines and expands on the integrity and reputational factors that Citizens will use to review Vendor responses. This RFP replaces RFP 18-0016 for Special Investigative Services, released on January 9, 2018, which Citizens elected to withdraw its recommendation for award made on March 13, 2018 and to reject all proposals.

All Vendors interested in providing special investigative services must submit a response to this RFP. Vendors that submitted a response to RFP 18-0016 and are interested in providing these services, may elect to reuse some or all of their previous response by using Attachment K (Vendor Affirmation). However, Vendors are free to submit a whole new response and modify the previous response in a manner that makes their response more competitive. To assure fair and consistent processes, none of the previous scores or awards will be considered as part of this RFP.

Changes from RFP 18-0016 include the following:

- New Calendar of Events and Section 2.6;
- Revised Attachment E Responsible Vendor Review Form: Revised and expanded to include additional factors relating to integrity and reputation;
- Revised Attachment H Vendor Questionnaire: Addition of one (1) question (Table to Part A);
- New Attachment I Compensation Schedule: Added for reference purposes. Fixed Fees have not changed from what was provided in RFP 18-0016; and,
- Revised Attachment J Agreement for Special Investigative Services: Revised to include minor changes and clarifications to Sections, 3.2, 5.1, 8.2 and 16.5. No substantive modifications have been made.
- New Attachment K -- Vendor Affirmation. For Vendors that responded to RFP 18-0016, this form may be used to avoid having to re-submit some of the previously submitted materials (if there are not material changes to the information provided). However, new responses are required for Attachments E and H.

### **CHECKLISTS**

The following checklist identifies the **mandatory** documents that must be included in a Proposal. Failure to provide any of these mandatory documents **shall result in disqualification** of the Vendor (as non-responsive).

MANDATORY DOCUMENTS	SECTION	
One (1) electronic version of the Proposal on a compact disc (CD);	3.5. A.	
One (1) redacted copy of Proposal on CD (required only if Vendor considers portions of its Proposal confidential or exempt from disclosure under Florida's Public Records Law)	3.5. B.	
Attachment D, Minimum Requirements Acknowledgement Form	3.6, Folder 2	
Attachment E, Responsible Vendor Review Form		
Attachment F, Vendor Conflict of Interest Disclosure Form		
Financial Documents (as requested in Attachment G)		
Attachment H, Vendor Questionnaire	3.6, Folder 3	
Attachment K, Vendor Affirmation: For Vendors that submitted a response to RFP 18-0016 Special Investigative Services, this form may be used to avoid having to submit some of the previously submitted materials.		

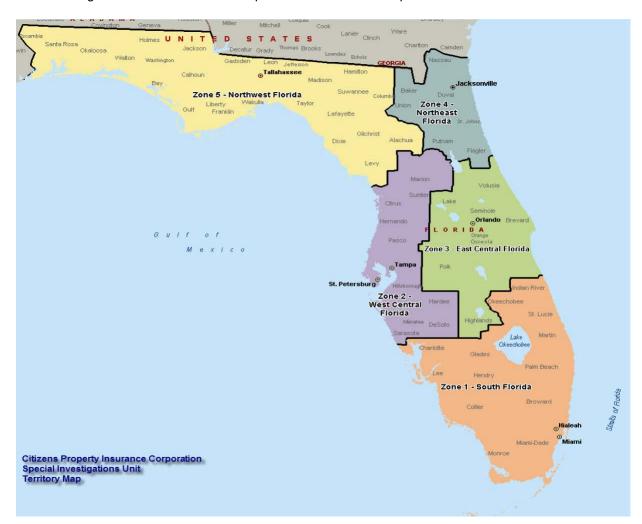
The following checklist identifies the **non-mandatory** documents that may be included in a Proposal.

NON-MANDATORY DOCUMENTS	SECTION
Cover Letter	3.6, Folder 1
Attachment A, Vendor Diversity Declaration Form	
Attachment B, Certification of Drug-Free Workplace Form	
Attachment C, Vendor Contact Information	

## SECTION 1 INTRODUCTION

1.1 <u>STATEMENT OF PURPOSE</u>: Citizens Property Insurance Corporation (Citizens) is seeking competitive sealed proposals (**Proposals**) from firms (**Vendors**) capable of providing special investigative services related to potential insurance fraud with knowledge and demonstrated experience in the area of commercial and personal lines property investigations (**Services**). The Services will be specifically defined in written assignments (Assignments) issued by Citizens to Vendors from time to time as the need arises. Once an Assignment is accepted, Vendor is required to perform the Services as described in the Assignment. Assignments will be identified as either an Investigative Assignment or a Surveillance Assignment according to the definitions set forth in Section 1.2. below and Vendors are to perform both. All Assignments must be performed in accordance with applicable local, state and federal laws respecting investigative services.

Citizens has divided the State of Florida into five (5) geographic zones - South Florida, West Central Florida, East Central Florida, Northeast Florida, and Northwest Florida (see map below). Vendors are encouraged to offer Services in multiple zones but are not required to do so.



Vendor must provide and maintain a committed number of Vendor Staff to perform Assignments.

Once awarded, Vendor Staff will be (a) approved by Citizens as meeting the requirements to perform Investigative or Surveillance Assignments; (b) credentialed and approved by Citizens in CAIS or other designated Citizens system; and, (c) reasonably available to provide Services as requested by Citizens.

To qualify for an award under this RFP, Vendors must:

- Agree to the fixed compensation rates and other pricing terms set forth in Attachment I,
   Compensation Schedule (alternative pricing proposals will not be accepted).
- be licensed as a Class "A" Private Investigative firm in Florida
- be in business continuously since December 1, 2016;
- have personnel or staff that are licensed as Class "C" Private Investigators;
- have experience in property claims investigations; and
- if proposing to serve Zone 1 (South Florida), have a bilingual investigator who is fluent in both Spanish and English.

Citizens intends to award contracts to a sufficient number of Vendors to create a panel of highly qualified firms to meet its needs. Citizens cannot guarantee how many Assignments, if any, will be issued to a particular Vendor. Contracts may be awarded on a "contingent" basis, meaning the contract will become activated only if other Vendors are unable to perform or meet Citizens' needs.

- **1.2 <u>DEFINITIONS</u>**: In addition to other terms defined in this RFP, the following terms shall have the following meanings:
  - A. **Assignment** means a written request for Services issued by Citizens and accepted by Vendor. Assignments are either Investigative Assignments or Surveillance Assignments.
  - B. Citizens means Citizens Property Insurance Corporation.
  - C. Citizens Credentialing Administration Information System (CAIS) CAIS is a secure on-line system used to update and maintain key information about Vendor and Vendor Staff.
  - D. Contract means the contract with a Vendor for Services that results from this RFP.
  - E. **Examinations Under Oath (EUO)** means a meeting between any party to a claim and defense or plaintiff counsel requiring a recorded, sworn statement.
  - F. **Investigative Assignments** means an Assignment that requires a formal and systematic inquiry, which may include but may not be limited to thorough interviews, inspections, and comprehensive research.
  - G. **Investigative Work Plan** means a written list of tasks required to complete an investigation.
  - H. Investigator Vendor's employee or approved subcontractor who will be assigned to this Contract and is licensed by the State of Florida, Department of Consumer Services, Division of Licensing as a Class "C" Private Investigator and meets or satisfies the minimum requirements in Section 2.4.
  - I. **Liability Claim** means a claim submitted by non-insureds for property damage or injury arising from the insured's ownership or use of the insured's property.
  - J. Procurement Officer means the Citizens employee identified on the cover of this RFP.

- K. **Property Insurance** means providing protection against damage or loss to real or personal property from perils such as fire, theft and wind.
- L. **Proposal** means materials submitted by Vendor pursuant to this RFP.
- M. RFP this Request for Proposals and all attachments, amendments and addenda.
- N. **Services** means all the deliverables and activities of Vendor which are collectively necessary to provide the services to Citizens pursuant to this RFP.
- O. **Surveillance Assignment** means an Assignment for monitoring and recording activity using industry best practices.
- P. **Vendor** means an entity responding to this RFP.
- Q. **Vendor Staff** means any of Vendor's employees, agents, subcontractors or representatives who: (a) provide the Services; or (b) have access to Citizens Confidential Information.
- 1.3 <u>CITIZENS BACKGROUND</u>: In 2002, the Florida Legislature created Citizens, a not-for-profit government entity, whose public purpose is to provide affordable property insurance to applicants who are not able to purchase coverage in the private insurance market. Citizens is governed by Section 627.351(6), Florida Statutes, and operates pursuant to a Plan of Operation that is approved by the Financial Services Commission of the State of Florida. Citizens' operations are supervised by a Board of Governors who are appointed by the Governor, CFO, President of the Senate and Speaker of the House. Additional information about Citizens is available at Citizens' website: <a href="https://www.citizensfla.com">https://www.citizensfla.com</a>.
- **DIVERSITY:** Florida is a state rich in its diversity and is dedicated to fostering the continued development and economic growth of small, minority, women and service-disabled veteran owned business enterprises in the State of Florida. To this end, it is vital that such businesses participate in Citizens' procurement process as both prime contractors and subcontractors. Small, minority, women and service-disabled veteran owned businesses are strongly encouraged to submit Proposals to this RFP.
- **1.5** <u>TAXES</u>: Citizens is a governmental entity which does not pay Federal Excise or State sales taxes on direct purchases of tangible personal property. Citizens will not pay for any personal property taxes levied on Vendor or for any taxes levied on employee wages.
- **CONTRACT TERM:** The Contract term is anticipated to be three (3) years. At Citizens' discretion, the Contract may be renewed for an additional two (2) year renewal period. If Citizens elects to renew for the remaining two years, the Vendor's fixed compensation rates will increase by ten percent (10%).
- NO CONTACT OR LOBBYING: Respondents to this solicitation or persons acting on their behalf may not contact, between the release of the solicitation and the end of the 72-hour period following Citizens posting the notice of intended award, excluding Saturdays, Sundays, and state holidays, any employee or officer of the executive or legislative branch concerning any aspect of this solicitation, except in writing to the Procurement Officer or as provided in the solicitation documents. Violation of this provision may be grounds for rejecting a Proposal. The foregoing prohibition against contact includes contacting any Citizens employee (other than the Procurement Officer), members of the Board of Governors, or any third party acting on Citizens' behalf with regard to the solicitation.

**1.8** CALENDAR OF EVENTS: Listed below are important events, dates and times relevant to this RFP. These events and dates are subject to change at Citizens' sole discretion. It is each Vendor's responsibility to comply with these timeframes and to monitor Citizens' website for any changes.

CALENDAR OF EVENTS			
DATE	TIME	EVENT	
5/22/2018		RFP Released	
5/31/2018	11:00 AM ET	Pre-Bid Conference (Not Mandatory)	
6/6/2018	2:00 PM ET	Questions Due	
6/20/2018		Answers Posted	
6/27/2018	2:30 PM ET	Proposals Due	
7/26/2018	2:30 PM ET	Evaluation Committee Public Meeting to Rank the Proposals to Announce Intent to Award Contract(s)	

**1.9 PUBLIC MEETINGS:** Public meetings related to this RFP will be held on the dates and times indicated in Section 1.8, Calendar of Events. The instructions for accessing each meeting are provided below:

Telephone number: (866) 574-0995 Access Code: 6575963

Any person requiring an accommodation because of a disability should contact the Procurement Officer at least five business days prior to the public meeting. A person who is hearing or speech impaired can use the Florida Relay Service at (800) 955-8771 (TDD operator).

- A. **Pre-Bid Conference:** A telephonic Pre-Bid Conference will be held to provide Vendors with pertinent information, address questions, and clarify any provisions in the RFP that may not be fully understood. **Attendance at the Pre-Bid Conference is not mandatory**.
- B. Evaluation Committee Public Meeting: Citizens will hold a telephonic public meeting for the evaluation committee to rank the Proposals based on evaluation criteria set forth in Section 3 and announce its intent to award the Contract(s). Attendance at this meeting is not mandatory. Discussion between the evaluation committee and subject matter experts is permitted. However, in keeping with a competitive solicitation process, no discussion concerning the Proposals may occur between any of the evaluation committee members and any Vendor during this public meeting.

#### THE REMAINDER OF THE PAGE IS INTENTIONALLY LEFT BLANK

#### SECTION 2 SCOPE OF SERVICES

**2.1 BACKGROUND:** The following table represents Citizens' historical volume of Assignments across the five zones.

Assignments by Geographic Zone	2015	2016	2017*	TOTAL
Zone 1 (South Florida)**	107	107	71	285
Zone 2 (West Central Florida)**	10	128	57	195
Zone 3 (East Central Florida)**	6	2	7	15
Zone 4 (Northeast Florida)	4	1	3	8
Zone 5 (Northwest Florida)	5	2	1	8
TOTAL	132	240	139	511

<sup>\*2017</sup> Assignment volume is from January 1 – October 31, 2017.

Citizens is currently contracted with four Vendors for the Services. It is anticipated that the Contracts awarded under this RFP will replace the current contracts.

- **2.2 MINIMUM QUALIFICATIONS:** The minimum qualifications for this RFP are represented in four attachments, as described below. Vendor must satisfy the minimum qualifications in order to be eligible for an award of a Contract under this RFP, subject to section 4.6 below:
  - A. Through **Attachment D**, **Minimum Requirements Acknowledgment Form**, Vendor must certify that it meets certain minimum requirements relating to the RFP. Vendor must answer "Yes" to each of the minimum requirements listed in **Attachment D**.
  - B. Through Attachment E, Responsible Vendor Review Form, Vendor must submit information to assist Citizens in determining whether Vendor is a "Responsible Vendor" as required by Section 287.057, Florida Statutes. A Responsible Vendor is a Vendor who has the capability in all respects to fully perform the Contract requirements, and the integrity and reliability that will assure good faith performance under a Contract. Vendor must be deemed a "Responsible Vendor" by Citizens' Vendor Management Office using the information contained on Attachment E and other available information.
  - C. Through Attachment F, Vendor Conflict of Interest Disclosure Form, Vendor must submit information to assist Citizens in determining whether contracting with Vendor presents a significant potential or actual organizational conflict of interest, and whether the parties are able to satisfactorily avoid, neutralize, or mitigate such potential or actual conflict of interest. Vendor must receive a PASS determination from Citizens regarding potential or actual conflicts of interest as described in Attachment F.
  - D. Through Attachment G, Financial Review, Vendor must submit information to assist

<sup>\*\*</sup> The allocation of cases above would have been much greater for Zones 1, 2 and 3 had there been more bilingual investigators.

Citizens in determining whether Vendor has the financial stability, viability, and capacity to perform the Services for the term of the Contract. Vendor must receive a PASS determination from Citizens' Vendor Management Office with the assistance of an independent CPA, regarding Vendor's financial stability, viability, and capacity as described in **Attachment G**.

#### 2.3 DESCRIPTION OF SERVICES:

- **2.3.1 Assignments.** The Services will be defined by Citizens in each written Assignment. Assignments will generally consist of one or more of the following:
  - a. <u>Investigative Assignments</u>. Investigative Assignments require a formal and systematic inquiry, which may include but may not be limited to thorough interviews, inspections, and comprehensive research. Vendor's proposed Investigator shall be capable of and responsible for independently developing and pursuing investigative leads that include, but may not be limited to, the following:
    - i. use of advanced fact gathering techniques;
    - ii. use specialized knowledge and demonstrative experience in the area of commercial and personal lines Property Insurance investigations, including but not limited to the following areas:
      - 1. fire loss investigations where an arson for profit is suspected;
      - 2. burglary/theft and vandalism claims;
      - 3. homeowner's Liability Claims involving injury and/or damage to property;
      - 4. homeowner's application fraud and/or underwriting misrepresentation
      - 5. non-weather water claims; such as plumbing pipe breaks, air conditioner leaking
      - 6. weather-related claims (roof); such as losses resulting from hurricane and tornadoes
    - iii. review information that is pertinent to the file, including notes, estimates, claims history reports, and photographs;
    - iv. conduct comprehensive online research of open source systems;
    - v. contribute towards an Investigative Work Plan in coordination with Citizens staff based upon the facts and circumstances unique to each claim;
    - vi. set appointments and conduct face to face interviews with insureds, witnesses, and law enforcement;
    - vii. conduct telephone interviews with insureds, claimants, and other witnesses material to the investigation;
    - viii. site research of official records, including retrieval of police reports, fire suppression reports, permits from local, county, or state agencies,
    - ix. inspect, photograph, and diagram loss sites;
    - x. ensure compliance to required time lines;
    - xi. attend EUOs;
    - xii. being called upon to be deposed by Citizens; and,
    - xiii. prepare investigative notes and detailed reports;
  - b. <u>Surveillance Assignments.</u> Surveillance Assignments ("Surveillance Assignments") require the use of industry best practices to monitor and record activity. Vendor's proposed Investigator shall be capable of and responsible for tasks that shall include, without limitation, the following:
    - i. must be recorded using courtroom admissible, unbiased video equipment and

- techniques; and
- ii. create case notes and submit narrative reports; and
- iii. being called upon to be deposed by Citizens.
- **2.3.2 Other Services.** Other Services include but are not limited to credentialing, training, reports and acknowledgement. Additional details are provided in Attachment J, Agreement for Special Investigative Services, Sections 3 5.
- 2.4 <u>VENDOR STAFF OR INVESTIGATOR QUALIFICATIONS:</u> Vendor must provide and maintain a committed number of Vendor Staff to perform Assignments. Minimum requirements for assigned Investigators are:
  - a. State of Florida, Department of Agriculture and Consumer Services, Division of Licensing Class C Private Investigator license in good standing;
  - b. either (a) a two (2) year degree and four (4) years of investigative or property insurance/casualty claims experience; or, (b) six (6) years combined investigative or property insurance/casualty claims experience;
  - c. possess the prerequisite knowledge, skills, abilities, and proficiency to independently conduct property insurance investigations;
  - d. demonstrated recent investigative experience and proficiency requirements, including:
    - 1. three (3) years' experience conducting interviews pertaining to suspect insurance claims with a minimum of twelve (12) interviews, per year, for the past three (3) years;
    - 2. having investigated a minimum of six (6) property insurance-related claims/matters in the most recent calendar year and minimum of eighteen (18) such investigations over the past three (3) years; and,
    - 3. having completed two (2) hours of continuing education in the area of insurance investigations in the most recent calendar year.
  - e. bilingual (English/Spanish) if committed as a bilingual investigator.
- 2.5 <u>CONTRACTUAL TERMS AND PRICING</u>: Vendors receiving a contract award must sign a Contract memorializing the award. The Contract will be substantially as set forth in Attachment J, Agreement for Special Investigative Services, which includes detailed provisions for prequalification of personnel, training, warranties, service level agreements, invoicing, indemnity/limitation of liability, insurance, data security, etc. The pricing for services will be as set forth in Attachment I, Compensation Schedule.

After receiving an award, Vendor may propose limited changes to Attachment J that Vendor asserts are necessary to conform to industry standards and customs. If Citizens and Vendor are unable to finalize the terms of the Contract, Citizens may withdraw the award and award to the next-ranked Vendor(s).

Vendors should carefully review Attachments I and J prior to submitting a Proposal. Any questions concerning this process or particular Contract provisions may be raised in either the Pre-Bid Conference or in the Open Question period during this RFP.

**2.6** <u>INELIGIBLE VENDORS:</u> Vendors that have previously had a Citizens contract that was terminated for cause will be deemed non-responsive.

## SECTION 3 PROPOSAL INSTRUCTIONS AND EVALUATION PROCESS

3.1 QUESTIONS: There is an open question period beginning upon release of the RFP and ending on the date and time specified in Section 1.8, Calendar of Events. During that period, Vendors may submit questions in writing to the Procurement Officer. Citizens will post answers to the questions on Citizens' website in accordance with Section 1.8, Calendar of Events so all questions and answers are made available at the same time to all Vendors. Questions submitted will not constitute a protest to the RFP. Answers will constitute an amendment to the RFP only to the extent a substantive change is made.

VENDORS ARE ADVISED TO RAISE ANY QUESTIONS THEY HAVE REGARDING THE REQUIREMENTS OF THIS RFP, INCLUDING THE SCOPE OF SERVICES OR OTHER TERMS, DURING THE OPEN QUESTION PERIOD. SUBMITTING A QUESTION, HOWEVER, DOES NOT SERVE AS A NOTICE OF INTENT TO PROTEST.

Vendors are requested, but not required, to submit questions in the following format:

RFP Section No.	Page #	Question
-----------------	--------	----------

- 3.2 <u>CHANGES TO RFP</u>: If any changes are made to this RFP, such changes will be formally noted through an amendment or addendum posted on Citizens' website. It is each Vendor's obligation to monitor Citizens' website to review amendments or addendums.
- 3.3 PUBLIC RECORDS: By participating in this RFP process and submitting a Proposal, Vendor acknowledges the requirements of the Florida Public Record laws found in Chapter 119, Florida Statutes and s. 24(a), Art. I of the Florida Constitution (Public Record Laws), and agrees to the provisions set forth in this section. Citizens is a public entity subject to the Public Record Laws. All Proposals and written communications regarding this RFP become public records upon receipt by Citizens and therefore are subject to public disclosure. [Note: Proposals are temporarily exempt from disclosure during the competitive solicitation process as provided in Section 119.071(1)(b), Florida Statutes.]

If Vendor asserts that any portion of its Proposal or written communication are confidential or exempt from disclosure under the Public Record Laws (Protected Record), then Vendor **MUST** comply with the following process:

- A. Clearly identify each portion of its Protected Record(s) that it believes is statutorily protected from disclosure;
- B. Submit a separate electronic copy of the Proposal or written communication with only protected portions redacted; and
- C. Submit a separate redaction log that provides a legal justification (e.g., Trade Secret Protection) for each redaction.

If Vendor does not identify its Protected Record(s) as specified herein, Citizens may produce Vendor's non-redacted copy in response to a public records request.

If Vendor has submitted a separate electronic copy of the Proposal or written communication with only protected portions redacted as specified herein, Citizens will produce the redacted copy provided by Vendor in response to the public record request. In the event a third party is requesting a copy of the redacted portion of Vendor's Proposal and Vendor continues to assert in good faith that redacted portions are confidential or exempt from disclosure under the Public Records Laws, then Vendor shall be solely responsible for defending its position or seeking a judicial declaration. Notwithstanding the provisions of this section, in accordance with Federal or State law, Citizens will comply with any court order or government agency mandate to produce a Protected Record.

3.4 PROPOSAL DUE DATE AND SUBMISSION: Proposals must be received by the Procurement Officer on or before the date and time specified in Section 1.8, Calendar of Events. Vendors should clearly identify the name of this RFP on the front of its Proposal as follows:

#### RFP No. 18-0031, Special Investigative Services

Any information deemed appropriate by Vendor may be included, but is required to be placed within the applicable folders. Mandatory requirements or documents are identified in the referenced sections of this RFP by the specific term "shall submit" in bold type. Failure to provide or satisfy any of the mandatory documents or requirements will result in disqualification of the Vendor as non-responsive, subject to Section 4.6.

Citizens is under no obligation to look for responsive information contained in incorrect folders or that is not organized according to these instructions. All Proposals must contain the folders outlined below. All Proposals submitted should include numbered folders clearly separating and identifying each section as indicated below.

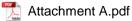
It is Vendor's responsibility to provide complete answers and/or descriptions to all areas which Citizens has requested information. Do not assume Citizens will know what Vendor's capabilities are or what items/services it can provide, even if the Vendor has previously contracted with Citizens. Proposals are evaluated solely on the information and materials provided in the Proposal. Links to outside materials or external website links are discouraged, and evaluators are under no obligation to review such materials for the scoring of Proposals.

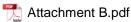
Vendors must clearly identify any attempt to use the background, experience or qualifications of a parent company, a predecessor company or an affiliated company as part of its Proposal. Citizens may, but is not required to, consider such information in its initial review and evaluation of the Proposal. If the other company's information is considered necessary for the evaluation of a Proposal, Citizens may require the other company to guarantee the performance or obligations of Vendor.

- A. <u>Original CD Proposal</u>: Vendor **shall submit** with their Proposal one (1) CD original of their entire Proposal.
- B. Redacted Copy of Proposal: In addition to the CD required in Section A. above, Vendor should submit an additional CD with their Proposal containing a full "Redacted" electronic version of their Proposal in accordance with Section 3.3, above. This CD should be labeled "Redacted Proposal" and be void of any information Vendor deems exempt from Florida's Public Records Laws. Along with the redacted Proposal, submit a redaction log providing a legal justification for each redaction (e.g. Trade Secret Protection).

- **PROPOSAL CONTENTS:** The purpose of Vendor's Proposal is to demonstrate its qualifications, competence and capacity to provide the Services in conformity with the requirements of this RFP. The Proposal should be organized as follows:
  - The CD should have separate folders for each Proposal "Folder."
  - Folders should be plainly titled "Folder 1," "Folder 2," etc., as shown below.
    - Folder 1
- Folder 2
- Folder 3
- Attachments should be plainly titled "Attachment A," "Attachment B," "Attachment C," etc., as shown below.









- Unless otherwise requested, all documents should be submitted in PDF format and plainly titled with file names not exceeding 12 characters in length.
- Each "Folder" should contain the documents as requested below.

#### Folder 1. Overview. In Folder 1, Vendor may submit the following:

- Cover Letter / Executive Summary. Vendor may submit a cover letter or executive summary. This will not be scored but may be used by Vendor to introduce and highlight key aspects of its Proposal. Citizens requests that the letter not exceed two (2) pages and not include specific pricing terms.
- 2. Attachment A, Vendor Diversity Declaration Form
- 3. Attachment B, Certification of Drug-Free Workplace Form
- 4. Attachment C, Vendor Contact Information Form

#### Folder 2. Minimum Qualifications. In Folder 2, Vendor shall submit the following:

- 1. Attachment D, Minimum Requirements Acknowledgement Form
- 2. Attachment E, Responsible Vendor Review Form
- 3. Attachment F, Vendor Conflict of Interest Disclosure Form
- 4. Financial Documents Tier 3 as requested in Attachment G

## <u>Folder 3.</u> <u>Vendor Questionnaire</u>. In Folder 3, Vendor **shall submit Attachment H**, Vendor Questionnaire.

Attachment K – Vendor Affirmation. Attachment K is only to be completed by firms that submitted a response to RFP 18-0016 Special Investigative Services. For firms that submitted a response to RFP 18-0016, in lieu of submitting a whole new response; your firm may submit Attachments K, E and H and Citizens will evaluate it along with Attachments D, F and G from your previous response to RFP 18-0016. Alternatively, firms may submit an entirely new response to this RFP.

3.7 <u>EVALUATION PROCESS</u>: Citizens will review all Proposals to determine compliance with mandatory requirements. Proposals that comply with mandatory requirements will be forwarded to the evaluation committee members for individual and independent review using the allocation of points indicated below. At any time before awarding a Contract, Citizens reserves the right to seek clarifications deemed necessary for proper evaluation of Proposals.

ATTACHMENT	EVALUATIO	MAXIMUM POINTS	
	Vendor Questionnaire	Corporate Qualifications and Experience	45
ш		Scenarios	25
Н		Ethics, Training and Development	20
		Personnel	10
Total Points:			100

<u>Evaluation Committee Meeting</u>. The average scores of the evaluation committee will be used to determine the initial ranking of Vendors. In the Evaluation Committee public meeting, evaluators may change their initial scores based on their discussions with other evaluation committee members and any subject matter experts. A Contract may be awarded to the responsible and responsive Vendors whose Proposal receives the highest average score.

3.8 EXECUTION OF CONTRACT: Vendors receiving a contract award are required to sign a Contract memorializing the award. If Citizens and Vendor cannot agree on the final terms of the Contract, Citizens may award the Contract to the next ranked Vendor or begin a new solicitation for the Services. The Contract terms and conditions will be substantially as set forth within Attachment J, Agreement for Special Investigative Services. Vendors receiving an award may propose limited changes as needed to conform the Contract to industry standards and customs.

Vendor shall have no vested right to do business with or receive payment from Citizens until a Contract is signed by all parties. Unless the Contract specifically provides otherwise, the execution of a Contract does not guarantee Vendor will receive any particular volume of business from Citizens.

Citizens may use other Vendors for the Services and is not required to contact more than one Vendor about an assignment. No Vendor, including the top-ranked Vendor(s), is entitled to be contacted about any Assignment or to receive any particular volume of work. Assignment decisions will be made by Citizens at its discretion based on considerations in effect at the time of the assignment.

#### THE REMAINDER OF THE PAGE IS INTENTIONALLY LEFT BLANK

#### **SECTION 4**

#### **GENERAL CONDITIONS**

- **4.1 PROTESTS:** There are two conditions under which this RFP may be challenged:
  - A. There may be a protest of the terms, conditions, and specifications contained in the RFP, including any provisions governing the methods for ranking bids, proposals, replies, awarding contracts, reserving rights for further awards, or modifying or amending any contract. A notice of intent to protest, made pursuant to this condition, must be filed in writing with Citizens' Clerk within 72 hours after Citizens posts notice of the applicable RFP term, condition or specification (excluding Saturdays, Sundays and state holidays); or
  - B. A person adversely affected by Citizens' decision or intended decision to award a contract pursuant to Sections 287.057(1) or (3)(c), Florida Statutes, may challenge the decision. A notice of intent to protest, made pursuant to this condition, must be filed in writing with Citizens' Clerk within 72 hours after Citizens posts notice of its decision or intended decision (excluding Saturdays, Sundays and state holidays).

Questions to the Procurement Officer do not constitute formal notice of protest.

After the timely filing of a written notice of intent to protest, the protestor must then file a formal written protest. The formal written protest must be filed within 10 calendar days after the date the notice of protest is filed. The formal written protest must state with particularity the facts and law upon which the protest is based and comply with Citizens' Board of Governors Procedure: Procurement Protests (Section 4-5.00). Any protest concerning this RFP shall be governed by Section 627.351(6)(e), Florida Statutes, and Citizens' Board of Governors Procedure: Procurement Protests,

 $\underline{https://www.citizensfla.com/documents/20702/42664/Procurement+Protest+Procedure/816d9bfb-e636-40ec-a9f5-34873d053bf7.}$ 

Failure to timely file an intent to protest or timely file a formal written protest, within the time prescribed pursuant to 627.351(6)(e), F.S., constitutes a waiver of proceedings.

The address of Citizens' Clerk for the filing of the notice of intent to protest or the formal written protest is:

Citizens Property Insurance Corporation Attn: Althea Gaines, Clerk 2101 Maryland Circle Tallahassee, FL 32303

Email: Agency.Clerk@citizensfla.com

- **4.2 COSTS OF PREPARING PROPOSALS:** Citizens is not liable for any costs incurred by Vendor in responding to this RFP, including costs for materials, meetings and/or travel, if applicable.
- 4.3 <u>USE OF PROPOSALS</u>: Other than Vendor's intellectual property, all Proposals become the property of Citizens and, Public Records, will be a matter of public record subject to the Public Records provisions of Chapter 119, Florida Statutes, and s. 24(a), Art. I of the Florida Constitution. To the extent allowed by law, Citizens shall have the right to use all ideas, or adaptations of those ideas, contained in any Proposal. Acceptance or rejection of the Proposals will not affect this right.
- **4.4 ELECTRONIC POSTING OF RFP ADDENDA AND NOTICES:** Citizens will electronically post all notices, RFP documents, amendments and addenda on Citizens' website, which is located at

https://www.citizensfla.com/solicitations.

- 4.5 <u>WITHDRAWAL OF A PROPOSAL</u>: All Proposals submitted by Vendors will remain firm and may not be withdrawn for a period of one hundred eighty (180) calendar days from the date submitted. Any Proposal that expresses a shorter duration may, in the Procurement Officer's sole discretion, be accepted or rejected. Notwithstanding the above, a Proposal may be withdrawn from consideration by written request of Vendor to the Procurement Officer before the Proposal Due Date.
- 4.6 MINOR IRREGULARITIES: Citizens reserves the right to waive any minor irregularity concerning a Proposal if Citizens determines that doing so will serve Citizens' best interests. This includes the right to allow a Vendor, after the Proposal Due Date, to submit documents that were inadvertently omitted from a Proposal or that contained incomplete information if that will not provide Vendor with a competitive advantage. Citizens is under no obligation to waive a minor irregularity and may reject any Proposal not submitted in the manner specified by this RFP.
- 4.7 <u>NO MISREPRESENTATIONS</u>: All information provided and representations made by Vendor relating to this RFP or contained in Vendor's Proposal are material and important and will be relied upon by Citizens in awarding the Contract. Any intentional or negligent misstatement may be treated as a fraudulent inducement to award Vendor the Contract and a fraudulent concealment from Citizens of the true facts relating to submission of the Proposal. A misrepresentation may be punishable under law, including, but not limited to, Chapter 817 Florida Statutes. Furthermore, any misrepresentation may be immediate grounds for termination of the Contract and bar Vendor from participating in future solicitations or other business opportunities with Citizens.
- 4.8 NO CONFLICTS OF INTEREST: Vendor may not compensate in any manner, directly or indirectly, any officer, agent or employee of Citizens for any act or service which he/she may do, or perform for, or on behalf of, any officer, agent, or employee of Vendor. No officer, agent, or employee of Citizens may have any interest, directly or indirectly, in any contract or purchase made, or authorized to be made, by anyone for, or on behalf of, Citizens. Vendor shall have no interest and shall not acquire any interest that will conflict in any manner or degree with the performance of the Services required under this RFP.
- **4.9 ACCEPTANCE OF TERMS**: Submission of a Proposal constitutes acceptance by Vendor of the mandatory requirements, terms and conditions contained in this RFP.
- **4.10 TIE BREAKING PROCESS:** In the event a tie occurs in the score of two or more Vendors, Citizens will determine the recommended Vendor for Contract award based upon the following criteria (listed in order of priority):
  - All goods / services of Vendor are manufactured / performed in Florida;
  - Vendor has implemented a drug-free workplace program that meets the requirements of Section 287.087, Florida Statutes;
  - All goods / services of Vendor are manufactured / performed in the United States; and
  - Vendor is a foreign manufacturer with employees in Florida, as designated in Section 287.092, Florida Statutes.

If none of the above criteria resolves the tie, Citizens shall conduct a coin toss to determine the recommended Vendor for Contract award. The tied Vendors will be informed of the tie, and will be provided with reasonable notice of the time and location of the coin toss, which they may attend.

The Director of Purchasing Services or designee will ensure at least one witness is present during the coin toss and will document the results.

- 4.11 <u>SUBSEQUENT CONTRACT AWARDS</u>: If a Contract entered into pursuant to this RFP is terminated for cause by Citizens or terminated without cause by Vendor, Citizens reserves the right to re-procure substitute Services with the next-ranked eligible Vendor under this RFP. If Citizens fails to contract with the next-ranked eligible Vendor it may continue in this manner sequentially through all eligible Vendors until a Vendor willing to perform at acceptable pricing, terms and conditions is found.
- **ENTIRE SOLICITATION:** This RFP shall constitute the entire understanding of the parties with respect to the solicitation of the Services hereunder. No decisions or actions shall be initiated or executed by Vendor as a result of any verbal discussions with a Citizens employee. Only written communications from authorized Citizens staff will be considered as authorized on behalf of Citizens.

**END OF DOCUMENT**